

# Ohio

## Department of Rehabilitation & Correction

John R. Kasich, Governor  
Gary C. Mohr, Director

February 16, 2016

Sheriff Fred J. Abdalla  
Jefferson County Justice Center  
16001 State Route 7  
Steubenville, OH 43952

RE: 2015 – Annual Jail Inspection

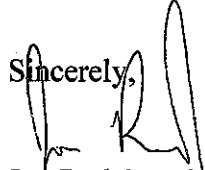
Dear Sheriff Abdalla,

The Bureau of Adult Detention has received the corrective materials you forwarded to our office in response to the annual inspection of the Jefferson County Justice Center on December 8th and 9th, 2015. We appreciate your efforts in attempting to maintain compliance with the Standards for Jails in Ohio.

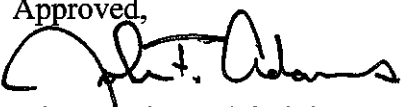
I have reviewed the provided materials. The documentation will increase the level of compliance for the Jefferson County Justice Center on specific standards reviewed this year. The jail is now in compliance with Jail Standard: 5120: 1-8-09(D). Additionally, a variance was granted for Jail Standard: 5120: 1-8-18(C)(1)(2)(3). The facility remains out of compliance with Jail Standards: 5120: 1-8-04(A)(4)(a); -04(B); -04(G); and -18(A)(1)(2). Plans of Action submitted for the remaining non-compliant standards appear to reflect long term solutions to the deficiencies. The Jefferson County Justice Center is now compliant with 100% of the Essential Standards and at least 90% of the Important Standards making it a “**Compliant Jail**”.

Your continuing effort to maintain compliance with the Standards for Jails in Ohio is to be commended. The Bureau encourages the jail to correct the remaining deficiencies noted in the inspection report prior to the next jail inspection. Congratulations and thank you for your cooperation in the 2015 annual inspection process.

Sincerely,

  
Jon Radebaugh, Assistant Administrator  
ODRC/Bureau of Adult Detention  
Office: (614) 752-0911  
Email: [jon.radebaugh@odrc.state.oh.us](mailto:jon.radebaugh@odrc.state.oh.us)

Approved,

  
John F. Adams, Administrator  
ODRC/Bureau of Adult Detention  
Office: (614) 752-1834  
Email: [john.adams@odrc.state.oh.us](mailto:john.adams@odrc.state.oh.us)

cc: Capt. Shawn Livingston, Jail Administrator  
Jefferson County Board of Commissioners  
File

January 22, 2016

Sheriff Fred J. Abdalla  
Jefferson County Justice Center  
16001 State Route 7  
Steubenville, Ohio 43952

RE: 2015 Annual Jail Inspection

Dear Sheriff Abdalla,

In accordance with Section 5120.10 of the Ohio Revised Code and Executive Order 92-03 of the Department of Rehabilitation and Correction, the Jefferson County Justice Center, a full-service jail, was inspected on December 8th and 9th, 2015. The inspection was restricted to assessing compliance with a group of one hundred and seventeen (117) standards, selected from the Standards for Jails in Ohio promulgated by the Bureau of Adult Detention. The group of standards being inspected focused on reception and release, classification, security, housing, sanitation and environmental conditions, communication, visitation, medical/mental health, food service, recreation and programming, inmate discipline, administrative segregation, grievance, staffing, and staff training. The inspection consisted of this Inspector receiving and/or reviewing requested documentation and/or materials, touring selected areas of the jail, and having a brief interview with Captain Shawn Livingston, Jail Administrator.

The total actual general housing capacity for the Jefferson County Justice Center is (80), consisting of (64) adult males and (16) adult females. On the date of the jail inspection, there were (100) inmates incarcerated in the Jefferson County Justice Center. The Bureau of Adult Detention's recommended housing capacity for the jail is (80), which is based upon total available living space and other requirements. Officials should maintain prisoner counts within the Bureau's recommended capacity figure.

The Jefferson County Justice Center (FS) is in compliance with the following standards:

5120:1-8-01 (A) (1), (3), (4), (7), (9), (12); -02(B)(1), (2), (4), (D); -03(A)(1), (2), (3), (4), (5), (6), (7), (B)(2),(4), (5), (6), (7), (8), (9), (10) (a), (10)(b), (10)(c), (10) (d), (11)(b), (11)(c), (12), (15), (16), (17)(a); -04 (C), (D), (E), (F), (H), (J), (K); -05(A), (B), (C), (E), (G)(1), (G)(2), (H)(3), (I), (J), (K), (L), (M), (N), (O), (P), (Q); -06 (B), (C), (E), (G); -07(A), (D), (E), (H), (I); -09(A), (B), (C) (1), (E), (F), (G), (H), (J), (K), (M), (N), (P), (Q), (R), (U), (V), (W), (X); -10(A), (B), (C), (D), (E), (F), (G)(1), (G)(2); -11 (A), (B), (E); -12(B), (C), (F), (G), (H); -15(B), (D), (E); -16(A); -17(D) (1, 2, 3), (E), (F), (G); -18(B) (1), (2), (3); -18 (D), (E).

The Jefferson County Justice Center did not comply with (6) of the standards upon which the facility was inspected. This letter is intended to serve as a basis for developing plans of action for bringing the facility into compliance with the deficiencies noted during the inspection.



5120:1-8-04(A)(4)(a)(Important): Each full-service jail shall have written policies, procedures and practices to ensure prisoners in dormitories are provided with sufficient dayroom space as mandated by the Ohio Jail Standards. All housing units must provide housed prisoners with at least 35 square feet of day space per prisoner. The jail has exceeded the Bureau Recommended Capacity for their facility and there is not the required amount of day space for each inmate.

5120:1-8-04(B)(Important): Each full-service jail shall ensure seating shall be provided in holding areas, housing cells, dormitories, dayrooms and eating areas for each inmate. At the current capacity, the jail does not provide sufficient seating for inmates.

5120:1-8-04(G) (Important): Each full-service jail shall ensure shower facilities are available, at a minimum of one operable shower for every twelve occupants. Water temperatures shall be controlled thermostatically in a range from one hundred five to one hundred twenty degrees Fahrenheit. There shall be written approval or documentation of appropriate building codes if the ratio is different from 12 inmates per shower. The jail was not in compliance with the ratio of inmates to showers during those periods of time when they were exceeding their housing capacity.

5120:1-8-09(D) (Essential): Each full-service jail shall ensure that health appraisals are conducted within fourteen days. A licensed nurse, physician, physician's assistant, EMT, paramedic shall complete a health appraisal to determine the medical and mental health condition for each inmate. At a minimum, the nine components of this Ohio Jail Standard shall be listed on the health appraisal form. A physical examination, collection of health history and other health data shall be conducted for inmates whose confinement will exceed ten days, prior to their fifteenth consecutive day of confinement. During the inspection, the jail provided documentation evidencing inmate health appraisals were not completed within the time requirements of this standard.

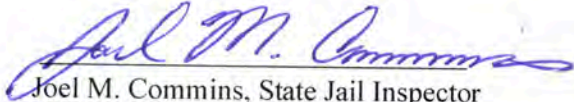
5120:1-8-18(A) (1) (2) (Important): Each full-service jail shall ensure jail support staff with routine contact shall receive training and pertinent agency policies and procedures prior to or in conjunction with assignment to jail duties. During the first year of assignment, they must receive twenty four hours of training including legal aspects of corrections, basic security concepts, emergency preparedness, interpersonal communications, first aid/CPR, unarmed self-defense, and Standards for jails in Ohio. They must also receive two hours of in-service training each subsequent year of employment addressing specific job assignments and/or jail related issues. On the day of the inspection, training records evidenced Jail Support Staff are not receiving twenty hours of training within the first year of assignment in accordance with the standard.

5120:1-8-18(C)(1)(2)(3)(Important): Each full-service jail shall ensure administrators and supervisors receive training in addition to the training in paragraph (B) of this rule as follows: (1) Training in jail policies and procedures prior to assignment to jail duties; (2) During the first year of assignment, forty hours of training including legal aspects of jail management, managerial principles, labor relations, and records/ information management; and (3) Eight hours of in-service training each subsequent year of employment addressing special issues, skills-enhancement, and other assignment related topics. On the day of the inspection, training records evidenced Supervisors not receiving forty hours of training within the first year of assignment in accordance with the standard.

Plan of action forms are enclosed. Completed form(s) and/or corrective materials addressing the noted deficiencies must be completed and returned to Assistant Bureau Administrator Jon Radebaugh ([jon.radebaugh@odrc.state.oh.us](mailto:jon.radebaugh@odrc.state.oh.us)) within 45 days of receipt of this correspondence. Please feel free to

contact me if you need assistance or clarification in this effort. The Bureau remains available to discuss the aspects of this report or to provide reference materials or assistance as desired.

Sincerely,



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ODRC/Bureau of Adult Detention  
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Cleveland, Ohio 44113  
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Email: [Joel.Commins@odrc.state.oh.us](mailto:Joel.Commins@odrc.state.oh.us)

cc: John F. Adams, Bureau Administrator  
Jefferson County Board of Commissioners  
Captain Shawn Livingston, Jail Administrator  
File