

OHIO DEPARTMENT OF REHABILITATION AND CORRECTION

Bureau of Adult Detention Annual Jail Report 2006

Division of Parole and Community Services

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Introduction

The Ohio Revised Code, in section 5120.10 requires the Director of the Ohio Department of Rehabilitation and Correction, through the Division of Parole and Community Services, to promulgate minimum standards for jails in Ohio in addition to the investigation and supervision of county and municipal jails, workhouses, minimum security jails and other correctional institutions and agencies. Ohio Revised Code 307.01 further requires the Department to establish minimum standards for the construction or renovation of jails in Ohio. Annual inspections are conducted on all classifications of jails in Ohio to ensure compliance with the Minimum Standards for Jails. The review of all new construction and renovation projects is also performed to ensure compliance with minimum Standards for Jail Construction. This report reflects these activities related to jails in the state of Ohio for calendar year 2006.



Ohio Jail Classifications

Ohio has four major jail classifications as outlined in the Ohio Administrative Code. For 2006, Ohio had 96 Full-Service Jails, 12 Minimum Security Jails, 92 Twelve Day Jails, 19 Twelve Hour Jails, and 140 Temporary Holding Facilities for a total of 359 facilities. These classifications are listed as follows:

Full-Service Jails (FSJ):

Typically, these are county and large city jail operations that allow for the incarceration of prisoners beyond twelve days.

Minimum Security Jails (MSJ):

Typically, these jails work in conjunction with a partnering FSJ falling under a common jurisdiction. This jail classification is expected to function similar to a FSJ except, that it has pre-requisites for qualifying incoming prisoners. Prisoners must be adult, sentenced to either traffic offenses, misdemeanors, or a felony 4 or 5, and must be minimum risk offenders – as defined by the Ohio Revised Code.

Twelve Day Jails (12DJ):

These jails have a limited maximum prisoner incarceration time span of twelve consecutive days. These jails are primarily intended for city, village and township jurisdictions, allowing them to have a facility for both booking and processing fresh arrests, and allowing local courts the option of having local ordinance offenders serve their jail sentences in the local jail.

Twelve Hour Jails (12HJ):

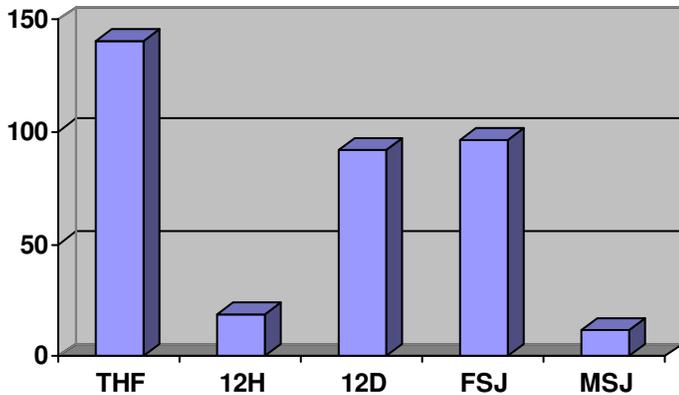
These jails have a limited maximum prisoner incarceration time span of twelve consecutive hours. These jails are primarily intended for city, village, and township jurisdictions to have a jail facility for booking and processing fresh arrests.

Temporary Holding Facility (THF):

These facilities have a limited maximum detention time for securely holding prisoners for up to six hours. The incarceration facilities do not fall under Ohio's Minimum Jail Standards yet are established by the Bureau of Adult Detention.. THF's conduct annual self-evaluations, which are reviewed by the Bureau.

Ohio Jail Classifications (con't)

**2006
Number of Jails by Classification**



Average Length of Stay (ALOS)

Average length of stay times for FS prisoners has increased slightly from 2005 to 2006. Several of the 12DJs report holding prisoners for less than one day. Of the 12DJs that report having an ALOS greater than 1 day (49 jails) their ALOS is 3.21 days compared to the overall 1.9 days for all 12DJs.

Last 5 Yrs. Average Lengths of Stay

Year	2002	2003	2004	2005	2006
FSJ	20.1	20.5	22.3	22.3	23.6
MSJ	39	30.8	34.6	29.1	29.3
12DJ	2.3	1.2	1.7	1.9	1.9

Jail Population Data

Daily Population

During 2006, Ohio's primary jails held an average daily population of 20,190 prisoners. This figure is a 4% decrease over last year's figure of 21,052.

Average Total Daily Jail Population by Jail Classification					
	2002	2003	2004	2005	2006
FSJ	17,445	17,275	18,469	19,953	19,066
MSJ	683	687	699	641	656
12DJ	372	427	408	443	453
12HJ	37	23	18	15	15
Totals	18,537	18,412	19,595	21,052	20,190

Jail Bookings

The following table illustrates the total number of bookings for 2004-2006 as provided by jail administrators during the 2005, 2006 and 2007 Annual Survey period.

Jail Bookings			
Jail Classification	2004 Bookings	2005 Bookings	2006 Bookings
Full Service	437,197	444,157	566,251
5 Day / 12 Day	131,181	105,902	118,867
12 Hour	10,353	9,673	5,854
Total	588,203	566,768	690,972

Note: A number of prisoners booked into the 12DJ and the 12HJ jails are typically during the same day, transferred to FSJ jails, where they are again booked. The number of double prisoner bookings falling within this scenario has not been tracked.

Jail Population Data (cont'd)

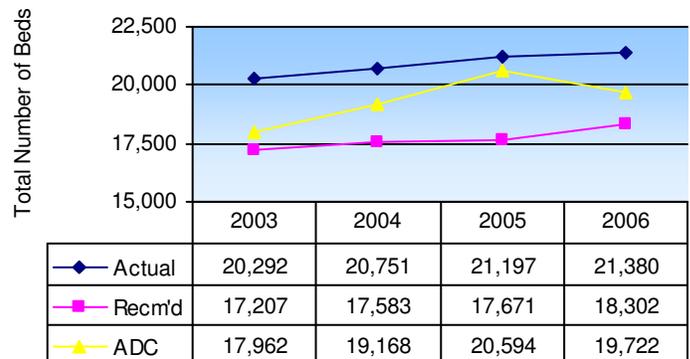
Prisoner Capacities

Actual Prisoner Capacity refers to the total prisoner bed count identified as the actual prisoner beds that are a permanent part of the jail; this count does not include temporary cots or makeshift bed arrangements.

Recommended Prisoner Capacity (Bureau Recommended Capacity / BRC) refers to the total prisoner bed count identified as being recommended by the Bureau of Adult Detention, which takes into consideration a number of things e.g. total living space / square feet, ratio of toilets-wash basins-showers to prisoner population, staffing patterns, size of housing units, etc.

Increases in some instances were a result of re-evaluations of BRC in 2006 during the annual jail inspection.

**Bed Comparison Trend
FS & MSJ Only**

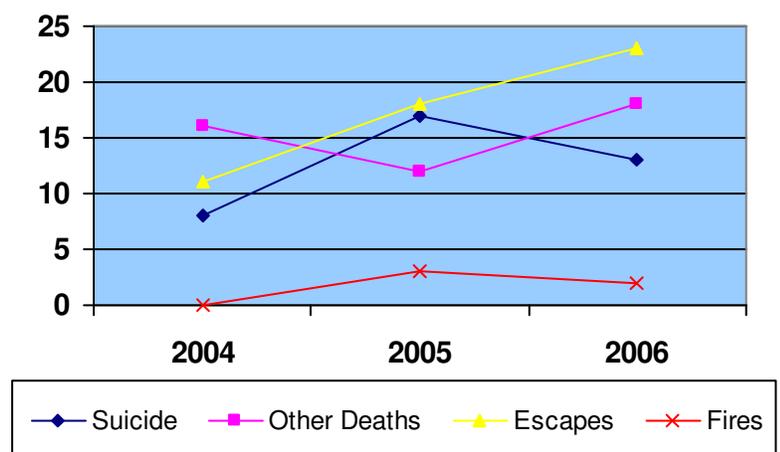


The figures shown in these two charts show that overall FS and MSJ's average about 92% of their actual prisoner capacities and about 108% of their recommended prisoner capacities. From 2005 to 2006 the actual number of FS and MSJ beds increased by a total of 183 (1%), BRC beds increased by a total of 631 (3.5%).

Jail Incidents

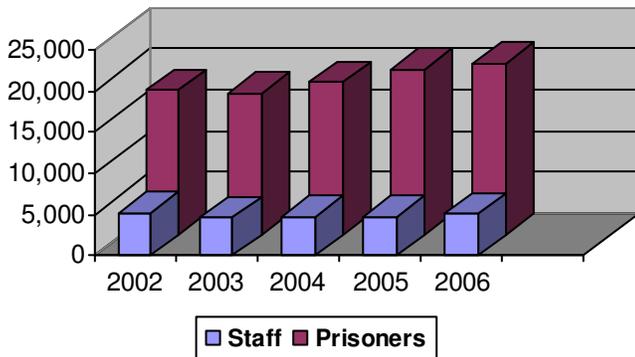
For 2006, jails reported that there were 13 successful prisoner suicides, and 18 other types of prisoner deaths (e.g. natural causes, accidents). Twenty-three escapes occurred during the year involving 26 escapees with reasons ranging from walking away while on work details to successfully compromising secure areas within a facility. Two fires occurred with no reported injuries. The remarkably low number of incidents reported throughout the year, which is representative of nearly 300 types of jails, demonstrates the effectiveness of Ohio's jail operations and the applicability of Ohio's Minimum Jail Standards.

**Critical Incident Rate Comparison
Per Annual Survey**



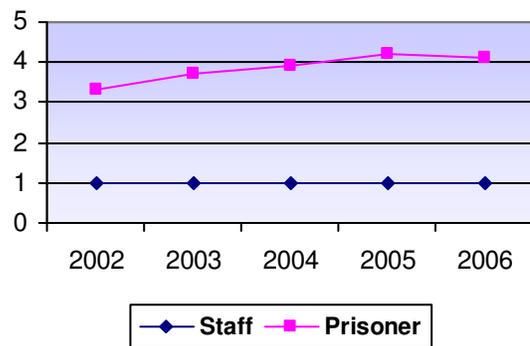
Jail Staffing

Total Security Staff Compared to Total ADC



Total FS staff (full-time) count increased in 2006 by 367 for a total of 5,103. FSJ data shows 3,711 full-time male staff and 1,392 full-time female staff.

Ratio of Prisoner to Full-time FSJ Staff

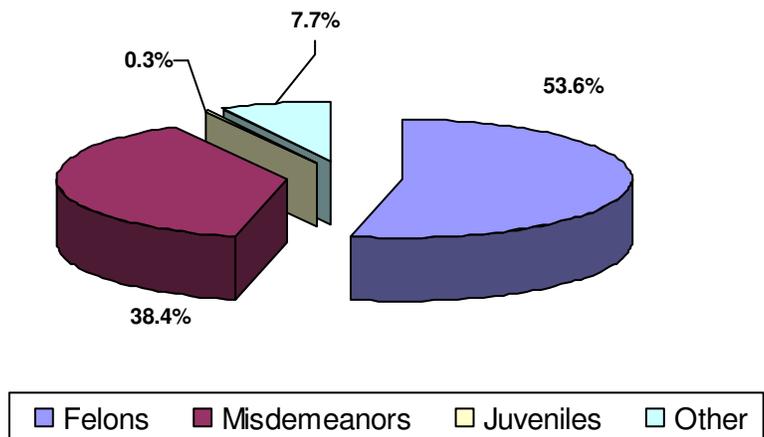


The full-time FS staff increased slightly in 2006 for the first time in several years, consistent with the increase in ADC. The ratio of prisoners to full-time security staff, however, has widened since the lowest ratio of 3.1:1 in 2001 to 4.1:1 in 2006.

Ohio Jail Demographics

Fifty-Three percent of FS and MS jail populations are comprised of felons while 38.4% are misdemeanants. This is consistent with past trends as to the legal classification of prisoners in Ohio's jails; 2005

FS & MS Jail Prisoner Population Felon v. Misdemeanors



Ohio Jail Demographics con't

Age & Gender Demographics for Prisoners in Holding & Housed on May 24, 2006

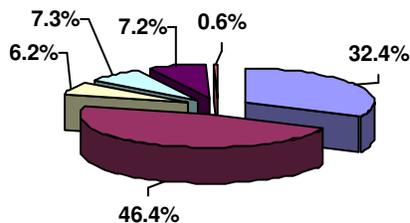
The 2006 Annual Survey requested demographic information about the prisoner population in both holding and housing areas for each jail. Not all jails reported the additional demographic information.

These tables detail the gender, age and race of the prisoner population on May 24, 2006 in Ohio jails (12H, 12D, FSJ, and MSJ) as reported on the surveys.

Male Population	White	African American	Hispanic	Asian	Other	Total
Under 18	14	91	2	0	1	108
18—29	4,529	3,845	251	12	88	8,725
30—39	2,782	2,100	213	8	56	5,159
40—49	1,965	1,536	64	6	35	3,606
50—59	662	640	43	2	5	1,352
60—69	98	55	3	0	0	156
Above 70	19	9	0	0	0	28
Total	10,069	8,276	576	28	185	19,134

Female Population	White	African American	Hispanic	Asian	Other	Total
Under 18	7	1	0	0	0	8
18—29	876	377	12	3	5	1,273
30—39	623	350	8	1	1	983
40—49	455	306	11	0	4	776
50—59	65	56	4	0	0	125
60—69	9	6	0	0	0	15
Above 70	1	0	0	0	0	1
Total	2,036	1,096	35	4	10	3,181

FS & MS Jail Prisoner Population Sentenced/Percentage By Gender



In 2006, 78.8% of the FSJ & MSJ prisoner population was male; while 13.5% was female. The total female population figure for 2006 was slightly down from 2005. Sentenced male and females account for 38.6% of the jail population whereas 53.7% are unsentenced.

■ Sentenced Males	■ Unsentenced Males
■ Sentenced Females	■ Unsentenced Females
■ Other Male	■ Other Female

Jail Costs

Charge for outside prisoners

The *per diem* costs charged to jurisdictions for housing their prisoners in another jurisdiction's Full-Service Jails ranged from a low of \$30 per prisoner / per day to a high of \$125 per prisoner / per day. The most often quoted rates were \$55 (14), \$65 (7), \$50 (7), \$70 and \$45 (5). Twenty-two jails did not list a standard per diem rate. From time to time these 22 jails may, as a favor or common courtesy, house another jurisdiction's prisoners, e.g. protective custody prisoners. The average per diem rate of the reporting 73 FSJs was \$60.25. Occasionally, besides the agreed upon per diem for housing prisoners, host jails deferred their prisoner medical costs to the originating jail.

Ten MSJs listed per diem rates. The average per diem rate for MSJs was \$58.31. MSJ rates ranged from a low of \$42.50 per prisoner / per day, to a high of \$85 per prisoner / per day. Sixty-five dollars was the most common rate (3), with \$55 being the second most common rate (2). Twenty-three 12DJs listed per diem rates. The average per diem rate for 12DJs was \$71.84. 12DJ rates ranged from a low of \$19 per prisoner, to a high of \$120 per prisoner.

Jail Facilities and Construction

This table breaks down Ohio's primary jail classifications by the age of the original facility. Some of these dates include buildings that were originally built for purposes other than a jail yet were later converted into a jail classification.

¹ Includes 4 Regional Jails

² 1876, 1884, 1886

³ 1865, 1896, 1892

⁴ 1885, 1893

Prisoner Meal Costs

The second table shows the average meal cost by prisoner (using the ADC) and by jail. The meal costs for each jail were weighted according to their respective ADC in order to provide a more accurate representation of per day costs for each jail classification. The average meal cost by jail was calculated using the method of total costs for meals divided by the number of jails in each classification.

Average Cost Per Bed					
YEAR	2002	2003	2004	2005	2006
FSJ	\$62.19	\$61.58	\$60.94	\$58.19	60.25
MSJ	\$52.92	\$57.25	\$57.43	\$56.14	58.31
5DJ	\$64.57	\$66.17	\$69.91	\$66.85	71.04

Average Meal Costs		
Average Meal Cost...	Prisoner basis	Jail basis
FSJ	\$1.06	\$.97
MSJ	\$1.25	\$1.44
12DJ	\$2.85	\$3.33
State Average	\$1.09	\$1.89

Ages of Ohio Jails											
Year Built	County ¹				City				Village	Township	
	FS	MSJ	12D	12H	FS	MSJ	12D	12H	12D	12D	12H
±2000	13	2	0	0	2	2	3	8	1	0	1
95-99	18	3	0	0	3	0	5	3	0	0	0
90-94	15	2	0	0	2	0	7	2	1	1	0
80-89	14	1	0	0	2	0	13	1	2	0	1
70-79	14	0	0	0	1	0	27	0	2	0	0
60-69	5	1	1	0	1	0	8	1	2	0	0
50-59	2	0	0	0	0	0	10	1	1	0	0
00-49	2	1	0	0	0	0	2	0	2	0	0
<1900	3 ²	0	3 ³	0	0	0	0	0	2 ⁴	0	0

Jail Facilities and Construction (cont'd)

2006 Jail Construction Projects

New Jail Construction		Status: End of 2006
Avon City Jail	12H	Planning Stage
Bay Village City Jail	12D	Complete
Clermont County Jail	FS	Complete
Cleveland Metroparks City Jail	12H	Complete
Cuyahoga Heights Village Jail	12D	Active
Fairfield City Jail	12H	Complete
Geauga County Safety Center	FS	Complete
Hamilton County Jail	FS	Planning Stage
Hubbard City Jail	12H	Complete
Maumee City Jail	12H	Complete
Mercer County	FS	Planning Stage
New Albany City Jail	12H	Active
Pike County Jail	FS	Planning Stage
Richland County Jail	FS	Active
Scioto County Jail	FS	Active

These tables list the construction and renovation projects undertaken or completed in calendar year 2006. The Bureau of Adult Detention provides technical support throughout all of the planning and construction phases of construction and renovation projects.

2006 Jail Renovation Projects

Jail Improvements & Renovations		Status: End of 2006
Belmont County Jail	FS	Active
Cleveland City Jails	12D	Active
Cuyahoga County Jail	FS	Planning Stage
Darke County Jail	FS	Terminated
Delaware County Jail	FS	Complete
Lucas County Jail	FS	Planning Stage
Montgomery County Jail	FS	Active
Paulding County Jail	FS	Active
Stark County Jail	FS	Active
Fayette County Jail	FS	Complete
Meigs County Jail	12D	Complete
Seneca County Jail	FS	Active
Jackson County Jail	FS	Active
Butler County Jail	FS	Planning Stage
Clark County Jail	FS	Active

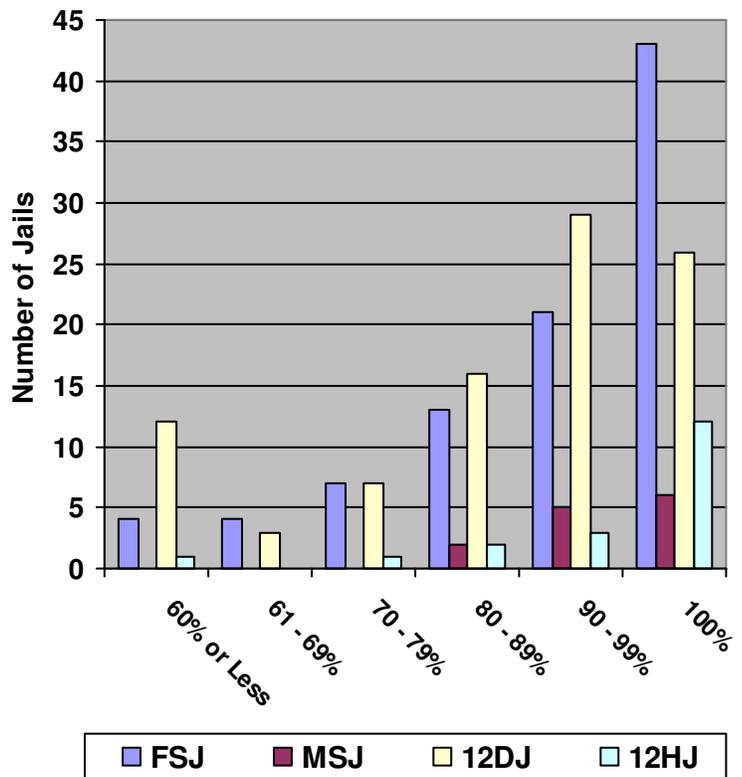


Annual Jail Inspection Compliance Ratings

2005 marked a philosophical change in how the Bureau conducted annual jail inspections. Prior to 2005, the goal of the annual inspection was to concentrate on certain portions of the Minimum Jail Standards that changed from year to year; as a result, not all chapters were inspected on. The 2006 Annual Inspection continued with the philosophy started in 2005 by focusing on the core quality of life standards.

Forty percent (87) of the 216 jails inspected (FSJ/MSJ/12DJ/12HJ) were in compliance with all of the standards included in the inspection. Twenty-seven percent (58) of the total jails were in compliance with 90—99% of the inspected standards. Overall, 178 or 81% met at least 80% or above of their required standards.

Breakdown of Annual Compliance Ratings by Jail Classification



*For additional information about Ohio jails or the Bureau of Adult Detention, please contact:
Ohio Department of Rehabilitation and Correction, Bureau of Adult Detention at 614-752-1066
or*

*Visit the Department of Rehabilitation and Correction's website at
www.odrc.state.oh.us*

*Visit the Bureau of Adult Detention's website at
www.odrc.state.oh.us/web/bad.htm*

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