

# OHIO DEPARTMENT OF REHABILITATION AND CORRECTION

## Bureau of Adult Detention Annual Jail Report 2007

Division of Parole and Community Services

Linda S. Janes, Deputy Director  
Eugene Hunyadi, Chief

June 2009

### *Introduction*

The Ohio Revised Code, in section 5120.10 requires the Director of the Ohio Department of Rehabilitation and Correction, through the Division of Parole and Community Services, to promulgate minimum standards for jails in Ohio in addition to the investigation and supervision of county and municipal jails, workhouses, minimum security jails and other correctional institutions and agencies. Ohio Revised Code 307.01 further requires the Department to establish minimum standards for the construction or renovation of jails in Ohio. Annual inspections are conducted on most classifications of jails in Ohio to ensure compliance with the Minimum Standards for Jails. The review of all new construction and renovation projects is also performed to ensure compliance with minimum Standards for Jail Construction. This report reflects these activities related to jails in the state of Ohio for calendar year 2007.



### **Ohio Jail Classifications**

Ohio has five jail classifications as outlined in the Ohio Administrative Code. For 2007, Ohio had 93 Full-Service Jails, 12 Minimum Security Jails, 92 Twelve Day Jails, 17 Twelve Hour Jails, and 136 Temporary Holding Facilities for a total of 350 facilities. These classifications are listed as follows:

#### **Full-Service Jails (FSJ):**

Typically, these are county and large city jail operations that allow for the incarceration of prisoners beyond twelve days and provide a full array of services.

#### **Minimum Security Jails (MSJ):**

This jail classification is expected to function similar to a FSJ except for the fact it has pre-requisites for qualifying incoming prisoners. Prisoners must be adult, sentenced to either traffic offenses, misdemeanors, or a felony 4 or 5, and must be minimum risk offenders – as defined by the Ohio Revised Code.

#### **Twelve Day Jails (12D):**

These jails have a maximum prisoner incarceration time span of twelve consecutive days. These jails are primarily intended for city, village and township jurisdictions, allowing them to have a facility for both booking and processing fresh arrests and allowing local courts the option of having local ordinance offenders serve their jail sentences in the local jail.

#### **Twelve Hour Jails (12H):**

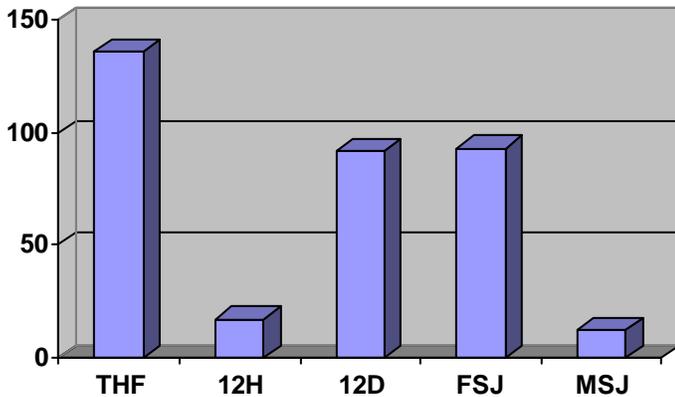
These jails have a maximum prisoner incarceration time span of twelve consecutive hours. These jails are primarily intended for city, village, and township jurisdictions to have a jail facility for booking and processing fresh arrests.

#### **Temporary Holding Facility (THF):**

These facilities have a maximum detention time for securely holding prisoners for up to six hours. The incarceration facilities do not fall under Ohio's Minimum Jail Standards yet are established by the Bureau of Adult Detention. THF's conduct annual self-evaluations, which are reviewed by the Bureau.

## Ohio Jail Classifications (con't)

**2007  
Number of Jails by Classification**



### Average Length of Stay (ALOS)

Average length of stay times for FSJ prisoners has remained fairly stable from 2006 to 2007. Minimum Security facilities have experienced a slight increase in ALOS. Many of the 12DJs report holding prisoners for less than one day.

**Last 5 Yrs. Average Lengths of Stay**

Year	2003	2004	2005	2006	2007
FSJ	20.5	22.3	22.3	23.6	22.4
MSJ	30.8	34.6	29.1	29.3	33.8
12DJ	2.3	1.7	1.9	1.9	2.4

## Jail Population Data

### Daily Population

During 2007, Ohio's primary jails held an average daily population of 21,134 prisoners as reported by the three largest classifications of jails. This figure represents a 4.5% increase over last year.

Average Total Daily Jail Population by Jail Classification					
	2003	2004	2005	2006	2007
FSJ	17,275	18,469	19,953	19,066	20,023
MSJ	687	699	641	656	693
12DJ	427	408	443	453	418
<b>Totals</b>	<b>18,412</b>	<b>19,595</b>	<b>21,052</b>	<b>20,190</b>	<b>21,134</b>

### Jail Bookings

The following table illustrates the total number of bookings for 2005-2007. In 2007, there was a 7% decrease in overall bookings for FSJ's.

Jail Bookings			
Jail Classification	2005 Bookings	2006 Bookings	2007 Bookings
Full Service	444,157	566,251	528,432
5 Day / 12 Day	105,902	118,867	103,339
12 Hour	9,673	5,854	5,332
MSJ	7,036	NA	15,835
<b>Total</b>	<b>566,768</b>	<b>690,972</b>	<b>652,938</b>

Note: A number of prisoners booked into the 12DJ and the 12HJ jails are typically during the same day, transferred to FSJ jails, where they are again booked. The number of double prisoner bookings falling within this scenario has not been tracked.

## Jail Population Data (cont'd)

### Prisoner Capacities

Recommended Prisoner Capacity (Bureau Recommended Capacity / BRC) refers to the total number of prisoner beds recommended by the Bureau of Adult Detention, which takes into consideration a number of factors e.g. total living space / square feet, ratio of toilets-wash basins-showers to prisoner population, staffing patterns, size of housing units, etc.

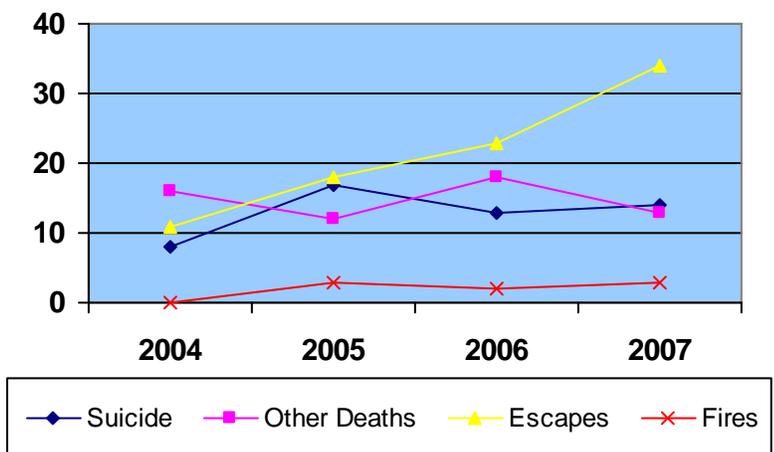
The figures shown in the table illustrate that overall FSJ's and MSJ's house an average of 11% and 2% over their rated capacities.

Prisoner and Bed Capacity Comparison			
Jail Classification	Ave Daily Population	Bureau Recommended Capacity	% of Capacity
Full Service	20,023	17,987	111%
12 Day	693	847	82%
MSJ	418	411	102%

## Jail Incidents

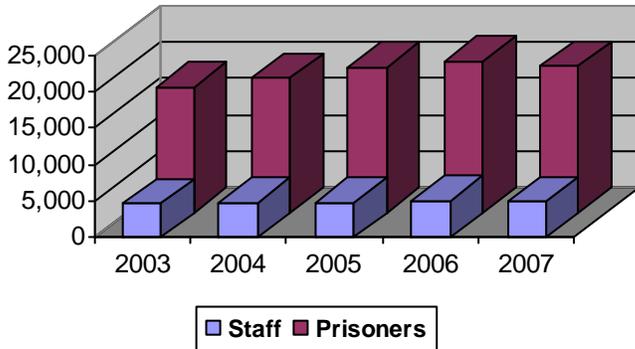
For 2007, jails reported that there were 14 prisoner suicides and 13 other types of prisoner deaths (e.g. natural causes, accidents). Thirty-four escapes occurred during the year with reasons ranging from walking away while on work details to successfully compromising secure areas within a facility. Three fires occurred with no reported injuries. There were a total of 488 reports of assaults that include: inmate on inmate, inmate on staff and other types of assaults.

### Critical Incident Rate Comparison

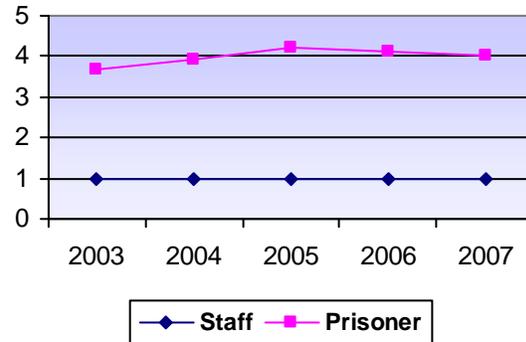


## Jail Staffing

**Total Security Staff Compared to Total ADC**



**Ratio of Prisoner to Full-time FSJ Staff**



The total number of FSJ staff (full-time) decreased in 2007 by 134 for a total of 4,969. FSJ data reflected a total of 3,677 full-time male staff and 1,292 full-time female staff.

The ratio of prisoners to full-time security staff has widened since the lowest ratio of 3.1:1 in 2001 to 4.0:1 in 2007.

## Ohio Jail Demographics

The table below depicts the legal status of prisoners housed in one of Ohio's jail classifications on the day of the annual inspection. The legal status of prisoners is important when evaluating the best use of the jail in comparison to possible diversion activities that would create better efficiencies for the local criminal justice system.

Legal Status of Daily Jail Population by Jail Classification					
	Sentenced Felon	Un-sentenced Felon	Sentenced Misdemeanor	Un-sentenced Misdemeanor	Other
FSJ	2,137	8,425	4,548	2,426	1,530
MSJ	77	26	534	28	14
12DJ	3	82	82	116	3
12H	0	1	0	6	0

## Ohio Jail Demographics con't

These tables detail the gender, age and race of the prisoner population in Ohio jails during a one-day snapshot in CY2007 (12H, 12D, FSJ, and MSJ).

### Age & Gender Demographics for Prisoners

Male Population	White	African American	Hispanic	Asian	Other	Total
Under 18	2	55	1	0	1	59
18—29	4,580	4,019	391	18	85	9,093
30—39	2,267	1,591	211	8	44	4,121
40—49	1,712	1,275	92	4	22	3,105
50—59	598	529	37	0	11	1,175
60 and older	121	90	4	0	2	217
<b>Total</b>	<b>9,280</b>	<b>7,559</b>	<b>736</b>	<b>30</b>	<b>165</b>	<b>17,770</b>

Female Population	White	African American	Hispanic	Asian	Other	Total
Under 18	3	2	0	0	0	5
18—29	1,011	473	22	2	5	1,513
30—39	536	209	16	2	4	767
40—49	321	184	7	0	4	516
50—59	95	46	2	0	1	144
60 and older	12	6	2	0	1	21
<b>Total</b>	<b>1,978</b>	<b>920</b>	<b>49</b>	<b>4</b>	<b>15</b>	<b>2,966</b>

## Jail Costs

### Costs for housing prisoners

The *per diem* costs depicted in the table below were averaged from information provided from each respective jail classification. Not all jails were able to provide actual per diem costs and they were not considered in the average calculation. Full-Service Jails ranged from a low of \$10 per prisoner / per day to a high of \$140 per prisoner / per day. As a matter of practice, several jails house another jurisdiction's prisoners, e.g. protective custody, medical concerns or other reasons due to the lack of specialized services, space or housing capabilities.

Average Cost Per Bed					
	2003	2004	2005	2006	2007
FSJ	\$61.58	\$60.94	\$58.19	\$60.25	\$60.08
MSJ	\$57.25	\$57.43	\$56.14	\$58.31	\$60.51
5/12D	\$66.17	\$69.91	\$66.85	\$71.04	\$74.93

### Prisoner Meal Costs

The table below shows the average meal cost by prisoner for each jail classification. The meal costs for jail classifications were averaged based upon information reported during the annual inspection. The meal costs in FSJ's ranged from under a dollar to \$12.00.

Average Meal Costs	
Jail Type	Per day
FSJ	\$4.44
MSJ	\$3.50
12D	\$10.55

## Jail Facilities and Construction

This table illustrates Ohio's primary jail classifications by the age of the original facility. Some of these dates include buildings that were originally built for purposes other than a jail yet were later converted into a jail classification.

Ages of Ohio Jails											
Year Built	County <sup>1</sup>				City				Village	Township	
	FS	MSJ	12D	12H	FS	MSJ	12D	12H	12D	12D	12H
±2000	13	2	0	0	2	2	3	8	1	0	1
95-99	18	3	0	0	3	0	5	3	0	0	0
90-94	15	2	0	0	2	0	7	2	1	1	0
80-89	14	1	0	0	2	0	13	1	2	0	1
70-79	14	0	0	0	1	0	27	0	2	0	0
60-69	5	1	1	0	1	0	8	1	2	0	0
50-59	2	0	0	0	0	0	10	1	1	0	0
00-49	2	1	0	0	0	0	2	0	2	0	0
<1900	3 <sup>2</sup>	0	3 <sup>3</sup>	0	0	0	0	0	2 <sup>4</sup>	0	0

<sup>1</sup> Includes 4 Regional Jails

<sup>2</sup> 1876, 1884, 1886

<sup>3</sup> 1865, 1896, 1892

<sup>4</sup> 1885, 1893

## Jail Facilities and Construction *(cont'd)*

### 2007 Jail Construction Projects

New Jail Construction		Status: End of 2007
Avon City Jail	12H	Active
Springboro	THF	Active
Strongsville	FS	Active
Cuyahoga Heights Village Jail	12D	Active
Mercer County	FS	Active
New Albany City Jail	12H	Active
Richland County Jail	FS	Active
Scioto County Jail	FS	Active

These tables list the construction and renovation projects undertaken or completed in calendar year 2007. The Bureau of Adult Detention provides technical support throughout all of the planning and construction phases of construction and renovation projects.

### 2007 Jail Renovation Projects

Jail Improvements & Renovations		Status: End of 2007
Belmont County Jail	FS	Active
Cleveland City Jails	12D	Active
Cuyahoga County Jail	FS	Planning Stage
Lucas County Jail	FS	Active
Montgomery County Jail	FS	Active
Paulding County Jail	FS	Active
Seneca County Jail	FS	Active
Jackson County Jail	FS	Active
Clark County Jail	FS	Active

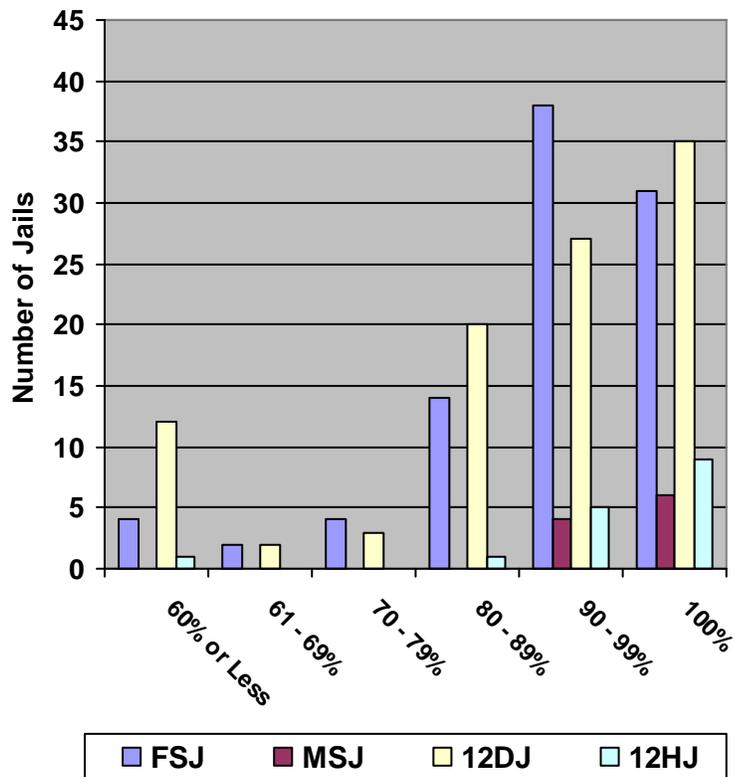


## Annual Jail Inspection Compliance Ratings

In 2005 a philosophical change occurred in how the Bureau conducted annual jail inspections. Prior to 2005, the goal of the annual inspection was to concentrate on certain portions of the Minimum Jail Standards that changed from year to year; as a result, not all chapters were inspected on. The 2007 Annual Inspection continued with the philosophy started in 2005 by focusing on the core quality of life standards.

Thirty-eight percent (81) of the 213 jails inspected (FSJ/MSJ/12DJ/12HJ) were in compliance with all of the selected standards included in the inspection. Overall, 185 or 86% met at least 80% or above of their required standards, which is a 5% increase from the previous year.

**Breakdown of Annual Compliance Ratings by Jail Classification**



*For additional information about Ohio jails or the Bureau of Adult Detention, please contact:  
Ohio Department of Rehabilitation and Correction, Bureau of Adult Detention at 614-752-1063  
or*

*Visit the Department of Rehabilitation and Correction's website at  
[www.drc.ohio.gov](http://www.drc.ohio.gov)*

*Visit the Bureau of Adult Detention's website at  
[www.drc.ohio.gov/web/bad.htm](http://www.drc.ohio.gov/web/bad.htm)*

**BUREAU OF ADULT DETENTION**  
770 West Broad Street  
Columbus, Ohio 43222